

# POLITIKAKO DOKUMENTI

Hako vash te vijainen kotar duy  
ulavde pensionalune skeme vash o  
jivde aqile e seksualuna violencako  
ano maripe ani Kosova



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Andripe akale publikipesko sito pherdo godornipe thay yekhuno e Kosovake Centrosko vash Rehabilitipe e Jivde Aqhilengo kotar Tortura (KRCT).

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Akava publikipe sito khetane financimo kotar Evropaki Unia. Olesko andripe sito godornipe e KRCT-ko thay na mothavela musayutnipeya o dikhipeske thavdfa e Evropaka Uniako.

# 1. EKZEKUTIVUNO ANDRIPE

Ani Kosova, o jivde aqhile e seksualuna violencako ano maripe arakhlide yekhe nayekhune institucionalune treteripeya kay hasarela olengo hako vash pherdo riparipe. Biumlavdo kay vijainde o statusi e civiluna viktimako thay silen hako vash kompensipe sar kotar o bersh 2018, o jivde aqhile, ano momenti kay resen o bersha e penziako, obligingyona te alosaren mashkar o duy krisyune vijaipy: penzia e phuripaski vay/thay kontribut pokipeski vay odoya e civiluni viktima e maripeski. Akava samatredipe na numay kay sito ano mamuipe e phudeya e tranzisionalune hakaipesko thay krisi ano zoralipe, numay ini e may shukar mashkarthemutne principyencar vash reparacia e viktimengo e seksualuna violencako ano konflikti.

Kriselinyake decisie phanglo e angluna sura jande sar civiluno invalidi e maripesko kreirinde e angluni krisyuni baza vash treteripe akala kategoriako. Vash akaya sura, Bazikuni Kriselin ani Prishtina<sup>1</sup> lela decisia ano bersh 2020, decisia koya konfirmisali kotar Apeleski Kriselin<sup>2</sup> thay palom odova, ano bersh 2021, ini kotar Supremuni Kriselin<sup>3</sup>, decisindoy yekh vasno precedenti. Ayekha vi, decisie e bersheske 2024 kotar Bazikuni Kriselin thay olengo konfirmipe kotar Apeleski Kriselin ano bersh 2025 vash penjaripe e duyverutna penziako vash e jivdi aqhili e seksualuna violencako ano maripe, konsolidingya ini may dur kriselinyaki praktika, decisindoy standardya kay publikune institucie musay te respektinen. Akaya analiza sila pe resipe te del yekh dikhavni detalimi thay rekomandipyva konkretune vash harmonizipe e legislaciako thay administrativuna praktikako e thanutne hakoa thay e mashkarthemutne standardyenza.

## 2. KONTEKSTI THAY IDENTIFIKIPE E PROBLEMESKO

Kosova, e miratipeya e krisyune yaveripyengo kerde pe bersh 2014<sup>4</sup>, lela yekha historikuno bajako penjarindoy e jivde aqhile e seksualuna violencako sar civilune viktime e maripeske. Akava akti reprezentinela yekh vasno anglipe ano tranzisionaluno hako, therindoy resipe te adresinel aqhipya e traynipesko, stigmako thay institucionaluno nabutikeripe.

Pashe akaleske, akava anglipe sito karakterizimo kotar yekh institucionaluno thay krisyuno quqipe. Kana o jivde aqhile resena o pensionipeske bersha, o them ro dela te alosaren mashkar duy hakya kay vijainde prekal baze ko sasutnipe veverutne krisyune: penzia e phuripeski thay/vay kontribut pokipeski<sup>5</sup> thay penzie sar civiluni viktima e maripeski (vijaimi ani baza e riparipeski vash phare hasarya ule ano maripe). Akava alosaripe na sito numay absudri ani darin, numay kerla yekh diskriminipesko treteripe thay na hakyuno.

Akava diskriminipesko treteripe:

- **Ushkavela o hako vash pherdo riparipe** sar si pe mashkarthemutne standardya, leindoy kotor Rezolucia 2467<sup>6</sup> thay 1325<sup>7</sup> e Siguripeske Konsilesko e OYTH-gi, godideipy e Komitetesko e OYTH-gi vash Ekonomikune, Socialune thay Kulturake Hakaya<sup>8</sup>, sar vi Deklarata vash Reparaciake Hakaya (Basic Principles on the Right to a Remedy and Reparation, 2005)<sup>9</sup>.
- **Telarela o decisie e qhinda formako e thantuna kriselinyako**, kola shrdinde te penjaren ani palem ovutni rig o hako vash realizipe e duyverutne penziengo ano sure kana o krisyuni baza thay socialune siton yaverune.
- **Bayarela e dukh thay nahakaipe** pedral yekh grupa e jivde aqhilengi kay akana jivdinde ekstremune traume, stigmatizipe thay amalipesko izolipe.

Akava problemi na samatredingyola numay ko jivde aqhile e seksualuna violencako. Yaver kategorie penjarde krisey, sar si: pele manusha, invalidya, veteranya, jene e Kosovaka Tromalipeska Agenciako, viktime e seksualuna violencako ano maripe, civilune viktime thay olenge familie, raportinde o yekhune o diskriminipesko treteripe.

Ano sah akala sure, administrativuni praktika e Penzienge Departamentesko sito bazirimo ani nukta 16 e Krisesko gn. 04/L-131 (2014)<sup>10</sup>, kova aqhavela o vijaipe e may butse yekh pensionaluni skema kotar themesko bujeti. Numay, nukta 23 e Krisesko gn. 04/L-054 (2011)<sup>11</sup> dela shaipe e vastunenge e bazyuna penziako, realizipe e sah hakayengo thay beneficiengo decisime akale krisey.

Ano nanipe yekhe harmonizime akcesesko, individya e ververutne viktimente kategoriengo kotar institucie, ji kay arakhlona ano komparime yuridikune situacie. Akava perela ano mamuipe e principeya e **yekhipesko anglo krisi** thay kreirinla yekh **klima e yuridikune nasiguripesko** kay hasarela may buderi qalave viktime, odola kay na silen krisyuno kapaciteti, akcesi ano avokatyavay phikoipe kotar organizacie e civilune malipesko.

Akava puqipe na sito numay krisyuno, akava si ko sasutnipe moraluno thay malipesko. Obligipe vash te alsoaren mashkar duy hakaya vijaime prekal cidipe thay buti na sito numay nahakyuno, numay ini qalavela o viktimako diniteti, tiknarela o pakyavipe a no hakaipe thay phiravela principe e pherde riparipesko, kay si stubi e sakola savahntuna politikako vash tromalipe thay kanleipe.

Ano akava kanleipe, treteripe e vijaipyengo e penziengo kay silen ververutni krisyuni baza musay te dikhlol sar yekh barometri e institucionalune pekipesko thay politikune mangipeso vash savahntuno hakaipe ani Kosova.

# ANALIZA E SITUACIAKI

## Krisyuni praktika thay kiselinyaki ani Kosova

Puqipe e duverutne penziengo lela ulavdi sama sar kotar bersh 2020, kana Bazikuni Kriselin ani Prishtina decisingya ano favori yekh civilune invalidesko e maripesko. Vash te lugyaren may dur, e jivdi aqhili e seksualuna violencako ano maripe ani Kosova, koya ano bersh 2021 e krisyune phikoipeya e Kosovake Centrosko vash Rehabilitipe e Jivde Aqhilengo kotar e Tortura (QKRMT), paldingya e theme vash o hako e yekhvahtune vijaipesko e duy verterutne penzionalune skemengo: penzia e phuripaski thay odoya e civiluni viktima e maripeski. Akaya sura reprezentinela sfidipe yekha institucionalune akcesesko kay bershencar samatredingya o socialune hakaya akala qalavde grupako, qhivindoy angle yekh nahakyuno alosaripe.

Ano bersh 2024, Bazikuni Krislein ani Prishtina decisingya ano favori e trin surengo reprezentime kotar KRCT, penjarindoy sar krisyuno o mangipe e jivde aqhilengo e seksualuna violencako e maripesko, vash te vijainen kotar duy penzionalune ulavde skeme, ano verterutne krisyune baze (duy penzie e phuripaske thay yekh penzie thay/vay kontribut pokipeske)<sup>12</sup>. Akava si angluni ver kay kriselin penjargya ani eksplisituni rig o hako e jivde aqhilengo e seksualuna violencako vash yekh duverutni penzia, kreirindoy yekh historikuno precedenti thay yekh nevo standardi ani thanutni yurisprudanca.

Decisie konfirmisale kotar Apeleski Kriselin<sup>13</sup> ano bersh 2025, iranindoy akava ani yekh konsolidimi praktika kay musay te kerel akana orientipe vash sah organya e publikuna admisnitraciako. Ano olake decisie, Kriselin mothavgya kay o samatredipe e vijaipyengo bazirimo ano verterutne krisyune baze kerla ushkavipe e bazikune principyengo e hakosko, sar si yuridikuno siguripe, yekhipe anglo krisi thay nadiskriminipe.

Sure e bersheske 2024 na siton izolime. Ko palune bersh, so may buderi sure yekhune iklile ini kotar o yaver vijayutne e reparaciake skemengo sar civilune viktima e maripesko, kola obligisale te alosaren mashkar penzia e phuripaski thay odoya e maripeska viktimako.

## Hendeko mashkar kiselinyake decisie thay administrativuni praktika

Biumlavdo kotar kreiripe e konsolidimia kiselinyaka praktikako, koya sankcioningya klaro o hako e civilune viktimengo ano maripe vash te vijainen duy verutni penzia, Departamenti e Penziengo lugyarela te phiraven e refuzipaski politika. Akava prastav phikoinela o literaluno interpretipe e nuktako 16 e Kriesko gn. 04/L-131 vash Penzionalune Skeme financime kotar o them (2014), sar si pe aqhavgyola o paraleluno vijaipe kotar may buderi se yekh penzionaluni skema financimi kotar themesko bujeti.

Yekh ayekha interpretipe sito kotoruno thay na lela pe dikhipe:

- karakteri *sui generis* e statusesko e kategoriengo e viktimengo ikle kotar maripe, ulavipeya e jivde aqhilengo e seksualuna violencako,
- reparativuni natura thay na kontribuipeski e vijaipyengo kay penjardipe akala kategorie, thay
- fakti kay o hako vash duyverutni penzia na kerla duyverutnipe e yekhune vijaipesko, numay yekhvahtuno phiravipe e duye krisyune biumlavde hakyengo.

Ini soske o Departamenti vash Penzie phiravela kriselinyake decisie e qhinda formako vash individualune sure, ov na reflektingga vash akala decisie vash te yaverinel e administrativuni praktika vash o neve yekhuen sure. Departamenti lugyarela te phikoingyol ano samatredo interpretipe e nuktako 16 e Kriseko gn. 04/L-131 refuzindoy o penjaripe e hakosko vash duyverutni penzia ani sasutni irg. Akava na phanglipe mashkar e kriselinyaki praktika thay odoya administrativuni perela ano mamuipe e principyencar e yuridikune siguripesko, yekhipe anglo krisi thay koherentuno integripe e krisleinyake decisiengo ani praktika e administrativune sistemesko.

## Notadeipe e alternativengo vash alosaripe e duyverutne penzienge puqipesko vash viktime e civilune maripesko

Ano adresipe e nahakyune treteripesko e penziengo e duyverutne penzienge puqipesko vash viktime e civilune maripesko, leindoy kotor o jivde aqhile e seksualuna violencako, egzistinena nesave opcie kay musay te konsideringyon kotar godorne institucie. Sako olendar dela anglipe thay samatredipyia nesave kay musay te notadeingyon e sama ani funkcia e institucionalune savahunipesko, socialuno hakaipe thay krisyuno harmoniizipe ano than.

### Opcion 1:

#### Harmonizipe e krieske phiravipesko e decisia e qhinda formako e kriselinyengo

Akaya opcia sila pe resipe o alosaripe e puqipesko prekal direktuno penjaripe (kotar e rig e Departamentesko vash Penzie) e hakosko vash vijaipe duyverutno vash persone kay pherena kriteria vash penzie e phuripasko thay/vay kontributi pokipesko thay pe yekhuno vahti siton vijautune e statusesko e civiluna viktimasko e maripesko. Decisie e kriselinyako e ververutne skalengo decisinde akana precedentya kay konsiderinena hakyuno thay legitimune o pokipe duy verutno kana vijaipyga avena kotar ververutne krisyune baze thay na siton e azhutipeska naturako, numay e hakosko vash vijaipe ani baza e specifikune kriterengo.

Phiravipe akala opciako na ro dela khuvipe yekhatar ani legislacia, numay ro dela yekh nevo orientipe ano niveli e publikuna administraciako thay harmonizipe e decisiale leipeska praktikako e godorne instituciengo vash penjaripe thay ekzekutipe e vijaipyengo. Akava orientipe shay te realizingyol prekal yekh cirkulipe andruno kotar godorne autoritetya, koya obliginla e sevalutnen te keren buti ano phanglipe e krisleinyake decisiencar.

Anglipya akala opciako siton konsiderime:

- Dela yekh yekhatar alosaripe thay praktika vash unifikipe e administrativuna ptaktikako e mangipyengo vash duyverutni penzia.
- Eliminila o namangle ajukeripa thay dosna aqhipya, garantindoy kay ma te obligingyon o dizune te ajukeren o krisyune yaveripa vash te realizinel pere hakaya penjarde akana kotar krisleinya.
- Respektinla principi e hakyune themesko thay zorakerla e rola e kriselinyaki sar garantori e konstituciake hakyengo thay krisyune e dizunengo.
- Tiknarela dikhlo o administrativuno phariep thay emocionaluno vash o jivde aqhile, penjarindoy o hako bi therdo mangipe vash pheruno arakhipe e krisyune sistemeya.

Pashe akaleske, akaya opcia na sitoy bizo sfide:

- May angle, ov ro dela yekh yaveripe e isntitucionaluna kulturako thay yekh riorientipe e pratsavesko e publikuna administraciako ano rapporti e socialune vijaipyencar, so mangla te phenel pherune treningya vash krisyune thay administrativune sevalutne.
- Duyto, ano nanipe yekha krisyuna bazako klaro thay uniformuni, riziko e ververutne interpretipesko vay selektivune aqholo prezentuno, anindoy nasiguripe thay nanipe e koherencako ano implementipe.
- Palune, akaya opcia na adresinla ano strukturuno ovipe o problemi, palo kay na yaverinla o krisi.

## Opcia 2: Krisyuno yaveripe vash klaripe thay harmonizipe

Duyto opcia sila pe resipe vash pherdo, savahuno thay lunge vahtuno alosaripe prekal khuvipe direktuno ani mangli legislacia. Ano akava rami, ka ovel manglo te yaveringyol o krisi vash penzia e phuripeski vay/thay krisi vash statusi thay hakaya e civiluna viktimalo e maripesko, e resipeya kay te klairngyon kay vijaipyka kay avena kotar o ververutne kategorie e socialune hakosko, yekh vash sebepi e kontributesko ani buti thay yaver sar riparipesko hako, na duryarena yekh yaver. Yekh klari krisyuni dispozita kay mekhela o duyverutno pokipe, ano ovipya kana o personi pherela sol duy kriteria, ka elimininel agoripeya o thanipyka vash duyverutne interpretipyka thay na yekhune praktike.

Akaya opcia dela yekh gendo e darinyune anglipyengo:

- Ov kreirinla yekh zorali thay klaro krizuni baza, deindoy agor e administrativune nasiguripyenge thay yuridikune vash implementipeske institucie thay vijayutne.
- Sigurinla yekhuno treteripe vash sah viktime, bi therde mangipe kay on te nakhaven ververutne droma vash te rodel olengo hako.

- Harmonizinla socialune politike thay riparipeske, decisindoy o tranzisionaluno hakaipe ano yekh savahtuno krisyuno binari.
- Pherela o mashakrthemutne standardya vash viktimenge hakaya e seksualuna violencako ano konfliktya.
- Zorakerla o imazhi thay legitimiteti e themesko sar garanteri e dizunenge hakayengo, anbo ulavipe olengo kay jivdinde violencia thay pharo nahakipe ano maripe.

Sar te ovel, akaya opcia arakhlolola ini e nesave nanipyencar thay sfide:

- Yaveripe e kriesko sito yekh lugo procesi thay buti ver himimo kay ro dela publikuno konsultipe, teknikuno keripe e dispozitengo, parlamentaruno dikhlaripe thay politikuno phikoipe.
- Shay te anel rezistencia ani faza e miraipesko vash sebepi e anglokrisipyengo shayutne vay nanipe e penjaripesko pherdo e viktimenge kontekstesko, ulavipeya e jivde aqhilengo e seksualuna violencako ano maripe.
- Ano harno vahti, implementipe e yaveripyengo shay te rodel teknikuno gatisaripe e sistemesko vash vijaipe thay treningya e sevalutnengo vash phiravipe e neve dispozitengo.

Pashe akaleske, desar akale sfidendar, krisyuno yaveripe aqhila pherdo alosaripe, musayutno thay may savahtuno vash te garantinel o respektipe e viktimenge hakayengo, vash te sigurinel riparipeskjo hakaipe thay vash te angloaqhavel strukturune nayekhipya ano avipe.

## REKOMANDIPYA

- 1. **Ikalipe yekhe cirkulipesko andruno** kotar Ministria vash Finance, Buti thay Transferya, vash te harmonizinel phiraipe e kriesko e decisia e qhinda formako e kriselinyengo.
- 2. Shrdipe yekhe procesesko vash yaveripe/amandamentipe e Kriesko gn. 04/L-131, kerindoy klaro kay vijaipyja kotar pensionalune skeme na duryargyona vijaipyja jande sar kotor e riparipesko vash maripeske krimya.
- 3. Phikoipe vash yekh godinipeske vazdipeski kampanya thay institucionaluni, vash te margyol e stigma thay vash te penjaren o kontributi e jivde aqhilengo ano keripe e tromalipesko thay hakaipesko.

## AGORIPYA

Puqipe e duyverutne penziengo vash jivde aqhipe e seksualuna violenako ani Kosova na sito sade yekh administrativuno problemi, numay yekh sheruni prova vash institucionaluno angazhipe vash tranzisionaluno hakaipe thay riparipe e jivde aqhilengo kotar maripe. Pashe e Kosova kay lela historikune bajakya penjarindoy ofisialune akaya kategoria sar civilune viktme e maripesko, olengo duryaripe kota o hako vash te vijainen ko yekhuno vahti penzia e phuropaski thay/vay kontribut pokipeski thay odova e viktimako kerla yekh ushkavipe e mashkarthemutne standardyengo e manushikane hakayengo thay hasarela diniteti akale personyengo.

Analiza e shayutne opciengo, sar kotar harmonizipe e krieske phiravipesko e decisiencar e qhinda formako e kriselinyengo, ji ko krieske yaveripya, mothavela klaro kay lugyaripe e aktualune treteripesko sito biakceptimo, ji kay opcia e krieske yaveripesko dela may sahasatardo alosaripe, hakyuno thay savahuno vash avipe. Penjaripe e automatizmeya e hakosko vash vijaipe duyverutno vash personya kay pherena kriteria vash penzia e phuripaski thay/vay kontribut pokipeski thay pe yekhuno vahti siton vijayutne e statusesko e civiluna viktimako e maripesko, shay te del yekhatar lokhyaripe thay musay te konsideringol sar yekhvahtuno bajako direkt yekh hor forma.

Alosaripe vash te garantinen o duyverutno vijaipe na sito numay yekh akti e hakaipesko vash o jivde aqhile, numay yekh buti kay zorakerla o them e hakosko, bayarela o dizunengo pakyavipe thay zorakerla e vizia e Kosovaki vash sahastardo malipe thay qalavdo vash e trauma thay o nakhipe. Publikune politike musay te reflektinen o realiteti e dukhako, numay ini aspirata vash diniteti thay yekhipe.

## REFERENCE

- <sup>1</sup> Decisia e Bazikuna Kriselinyako ani Prishtina, A.gn. 280/17. Data: 10.04.2020.
- <sup>2</sup> Decisia e Apeleska Kriselinyako ani Prishtina, AA.gn. 353/20. Data: 28.05.2021.
- <sup>3</sup> Decisia e Supremuna Kriselinyako ani Prishtina, ARJ gn. 77/2021. Data: 17.08.2021.
- <sup>4</sup> Krisi gn. 04/L-172 vash Yaveruipe thay Pheripe e Kriesko gn.04/L-054 vash Statusi thay Hakaya e Pele manushengo, Invalidya, Veteranya, Jene e Kosovake Tromalipeska Askeriako, Viktime e Seksualuna Violencako e Maripesko, Civilune Viktime thay olenge Familiarya. Linku: <https://gzk.rks-gov.net/ActDocumentDetail.aspx?ActID=9436>
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- <sup>8</sup> UN Ekonomikuno thay Socialuno Konsili. *Raporti vash Ekonomikuno thay Socialuno Konsilio vash Shovardeshu-Yekhto Sesia e Komisiako (2005)*. Linki: file:///D:/DOWNLOADS%202025/E\_CN.4\_2005\_L.11\_Add.5-EN%20(1).pdf
- <sup>9</sup> Rezolucia adpotimi kotar Savahtuni Asambleya pe 16 Decembri. Bazikune Principiya thay Godideipyva vash Hakaya vash iranipe thay Reparacia vash Viktime e Bare Violencako e Internacionalone Manushikane Hakayenge Kriesko thay Seriozune Phagipyva e Internaciunalune Humanitarune Kriesko (60/147) 2005. Linki: file:///D:/DOWNLOADS%202025/A\_RES\_60\_147-EN.pdf
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